

Message Text

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ACTION EUR-12

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-----126750 071156Z /41

O 071015Z SEP 77
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 2276

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 6000

E.O. 11652: GDS
TAGS: US, YO
SUBJECT: GOALS AND OBJECTIVES FOR AMBASSADOR - YUGOSLAVIA

REF: STATE 208304

1. I SUGGEST THAT TEXT CONTAINED REFTEL BE EXTENSIVELY
REWRITTEN. FULL TEXT, A I PREFER IT, WOULD BE AS FOLLOWS:

BEGIN TEXT:

GOALS AND TASKS FOR AMBASSADOR -YUGOSLAVIA

I. SUPPORT AND FURTHER U.S. NATIONAL INTERESTS IN BILATERAL
RELATIONS AND IN MULTILATERAL FORA.
--EXPLAIN AND SEEK UNDERSTANDING AND/OR SUPPORT FOR USG
BILATERAL ACTIONS WITH REGARD TO YUGOSLAVIA.
--EXPLAIN AND SEEK SUPPORT (OR NEUTRALITY) FOR USG ACTIONS
IN MULTILATERAL FORA.
--ASSESS THE IMPACT OF, AND ANALYZE THE REASONS FOR,
YUGOSLA ACTIONS, WHETHER INTERNAL OR FOREIGN POLICY RELATED.
-- DEMONSTRATE U.S. RESPECT AND SUPPORT FOR YUGOSLAVIA'S
INDEPENDENCE FROM THE SOVIET BLOC, AND FOR ITS TERRITORIAL
INTEGRITY.
-- MONITOR AND ASSESS SOVIET ACTIVITIES INTENDED TO
ENHANCE MOSCOW'S INFLUENCE IN YUGOSLAVIA.
--ENCOURAGE YUGOSLAVIA, AS A LEADING MEMBER OF THE
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NONALIGNED MOVEMENT, TO PLAY A MODERATING ROLE IN
NONALIGNED FORA ON ISSUES OF IMPORTANCE TO THE U.S. (E.G.,
NORTH-SOUTH, KOREA, MIDDLE EAST, PUERTO RICO).
-- CONSULT ON MULTILATERAL ISSUES, EXPLAINING USG POSITIONS
AND REASONS THEREFORE, AND SEEKING SIMILAR EXPLANATIONS
FROM THE GOY.
-- EXPAND AND STRENGTHEN THE EMBRYO PRACTICE OF INFORMING THE

GOY OF SIGNIFICANT U.S. FOREIGN POLICY INITIATIVES (E.G., VANCE MIDDLE EAST AND PEKING TRIPS). SEEK RECIPROCITY FROM THE GOY (E.G., TITO TRIP TO THE USSR, NORTH KOREA AND PRC).

- DEVELOP CONTACTS AT ALL LEVELS OF THE YUGOSLAV HIERARCHY; PROMOTE A POLITICAL DIALOGUE BETWEEN THE TWO COUNTRIES AT ALL LEVELS.
- DEVELOP CONTACTS BETWEEN THE YUGOSLAV COMMUNIST PARTY AND OTHER POLITICAL BODIES AND APPROPRIATE U.S. ORGANIZATION OR EQUIVALENTS. PARTICULAR EMPHASIS SHOULD BE PLACED ON DEVELOPING CONTACTS BETWEEN YOUNG POLITICAL LEADERS OF THE TWO COUNTRIES.
- ENCOURAGE VISITS BY SENIOR AMERICAN OFFICIALS TO YUGOSLAVIA AS A WAY OF STRENGTHENING MUTUAL CONFIDENCE IN THE BILATERAL RELATIONSHIP.
- REAFFIRM U.S. OPPOSITION TO US-BASED ANTI-YUGOSLAV TERRORISTS AND THEIR SEPARATIST GOALS; IDENTIFY OCCASIONS FOR INCREASED U.S. VIGILANCE; ENCOURAGE YUGOSLAV AWARENESS THAT THE PROBLEM IS INTERNATIONAL IN DIMENSION AND THAT EFFECTIVE DETERRENCE REQUIRES A COMMITMENT TO THE DEVELOPMENT OF COOPERATIVE INTERNATIONAL ACTION TO COMBAT TERRORISM.
- ENCOURAGE YUGOSLAV SUPPORT FOR U.S. OBJECTIVES ON DISARMAMENT AND NON-PROLIFERATION.
- ENCOURAGE YUGOSLAVIA TO PLAY A POSITIVE ROLE IN INTERNATIONAL COOPERATION TO MEET THE GLOBAL PROBLEMS OF POPULATION, NARCOTICS, OCEANIC LAW, ENVIRONMENTAL

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PROTECTION, FOOD, AND RESOURCE DEPLETION.

- PROMOTE CULTURAL, EDUCATIONAL AND SCIENTIFIC EXCHANGES AND BROADEN AWARENESS OF THE U.S. THROUGH INFORMATION PROGRAMS AND EXHIBITS.
- ADVISE THE USG ON THE MOST APPROPRIATE USE OF USG-OWNED DINARS IN SUPPORT OF SCIENTIFIC RESEARCH IN YUGOSLAVIA.

II. SUPPORT AND FURTHER U.S. NATIONAL INTERESTS IN ECONOMIC RELATIONS.

- PROMOTE INCREASED BILATERAL TRADE, WITH PARTICULAR EMPHASIS ON DEVELOPING EXPANDED EXPORT OPPORTUNITIES IN BOTH DIRECTIONS, USING SUCH TECHNIQUES AS USG-SPONSORED COMMERCIAL EXHIBITS.
- PROMOTE AN IMPROVED CLIMATE FOR U.S. COMPANIES, INCLUDING GREATER YUGOSLAV RECEPTIVITY TO U.S. INVESTMENT.
- PROMOTE IMPROVED INSTITUTIONAL ARRANGEMENTS FOR A BILATERAL EXCHANGE OF INFORMATION ON BUSINESS OPPORTUNITIES IN BOTH COUNTRIES.
- SEEK ADVANCE WARNING OF AND CONSULTATION ON NEW YUGOSLAV REGULATIONS AND POLICIES WHICH COULD AFFECT OUR TRADE RELATIONS.
- MAINTAIN AND STRENGTHEN THE TIES BETWEEN YUGOSLAV

FINANCIAL OFFICIALS AND INSTITUTIONS PARTICULARLY THE EXIMBANK.

-- IN THE NUCLEAR ENERGY FIELD, SEEK YUGOSLAV SUPPORT FOR USG POLICIES. IN PARTICULAR, SEEK TO RESOLVE THE FUEL SUPPLY ISSUE FOR THE KRSKO PROJECT IN ACCORD WITH U.S. GUIDELINES, AND ENCOURAGE YUGOSLAV COMMITMENT TO U.S. SUPPLIERS ON FUTURE PROJECTS.

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TO SECSTATE WASHDC IMMEDIATE 2277

C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 6000

III. ENCOURAGE MORE ACTIVE MILITARY LINKS.

-- RESOLVE THE ISSUE OF DISPOSAL OF U.S. - SUPPLIED MILITARY EQUIPMENT.

-- ESTABLISH, IN FURTHERANCE OF POLICY GUIDELINES DETERMINED IN WASHINGTON, A NEW U.S. MILITARY SUPPLY RELATIONSHIP.

-- PROMOTE BROADER AND MORE ACTIVE CONTACTS WITH THE YUGOSLAV MILITARY, PARTICULARLY AT THE LEADERSHIP LEVELS.

-- ENCOURAGE VISITS OF SENIOR YUGOSLAV MILITARY FIGURES TO THE U.S. AND VICE VERSA.

-- ENCOURAGE TRAINING OF YUGOSLAV MILITARY OFFICERS IN THE U.S.

IV. SUPPORT OF HUMAN RIGHTS.

-- ENCOURAGE THE LIMITATION OF ARBITRARY POLICE POWERS BY THE YUGOSLAV SECURITY ORGANS, AND THE LIBERALIZATION OF JUDICIAL PROCEDURES.

-- ENCOURAGE LIBERALIZATION OF THE YUGOSLAV SYSTEM, WITH PARTICULAR EMPHASIS ON BROADENED FREEDOM OF SPEECH AND THE PRESS.

-- SEEK CLARIFICATION OF YUGOSLAV PROCEDURES GOVERNING TRAVEL TO YUGOSLAVIA BY POSSIBLE DUAL NATIONALS, AND INSIST ON THE RIGHT OF U.S. CONSULAR ACCESS AND ON THE USG'S LEGITIMATE CONCERN IN THOSE CASES INVOLVING U.S. CITIZENS.

V. YUGOSLAVIA AFTER TITO.

-- ASSESS AND ANALYZE THE FORCES AND ELEMENTS THAT WILL
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PLAY A SIGNIFICANT ROLE IN DETERMINING THE COURSE OF POST-
TITO YUGOSLAVIA.

-- SEEK TO DEVELOP CONTACTS WITH THOSE FORCES AND ELEMENTS.
TO THE EXTENT POSSIBLE AND APPROPRIATE, SEEK TO INFLUENCE
THEIR THINKING NOW, AND THEIR WILLINGNESS TO WORK WITH THE
USG FOLLOWING TITO'S DEATH.

-- ENCOURAGE OTHER MAJOR WESTERN COUNTRIES TO GEAR THEIR
POLICIES TO BUILDING BILATERAL RELATIONSHIPS WITH
YUGOSLAVIA WHICH WILL SURVIVE TITO'S PASSING AND
STRENGTHEN TIES TO THE WEST.

VI. EFFECTIVE MANAGEMENT OF USG RESOURCES IN YUGOSLAVIA.

-- MAINTAIN EFFECTIVE SUPERVISION OF ALL USG ELEMENTS
PRESENT IN YUGOSLAVIA, ASSURING THAT THEIR ACTIVITIES
CONFORM WITH AND FURTHER USG POLICY.

-- ASSURE THE MOST COST-EFFECTIVE USE OF USG RESOURCES IN
YUGOSLAVIA. END TEXT.

2. COMMENT: MOST OF THE CHANGES RECOMMENDED ARE EITHER
SELF-EVIDENT OR SIMPLY NIT-PICKS THAT ARE LITTLE MORE
THAN THE CONSEQUENCE OF MY COMPULSION TO REWRITE OTHER PEOPLE'S
WORK. SEVERAL COMMENTS ARE APPROPRIATE, HOWEVER:

A. MY PRINCIPAL PURPOSE HERE, I HOPE, IS TO PROMOTE U.S.
NATIONAL INTERESTS. THUS, WHILE SUPPORT FOR YUGOSLAVIA'S
INDEPENDENCE AND TERRITORIAL INTEGRITY IS AN IMPORTANT
CONSEQUENCE OF THAT OBJECTIVE, IT IS NOT AN END IN ITSELF.

B. I HAVE ADDED TWO CATEGORIES: POST-TITO YUGOSLAVIA AND
MANAGEMENT OF USG RESOURCES IN YUGOSLAVIA. THE REASONS
FOR THE LATTER ARE SELF-EVIDENT; AS TO THE FORMER,
I RECOGNIZE IT COULD BE SUBSUMED UNDER SECTION I. HOWEVER,
THE CONSEQUENCES OF TITO'S PASSING ARE OF SUCH POTENTIAL
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MAGNITUDE THAT I FEEL THEY DESERVE SEPARATE TREATMENT, BOTH
CONCEPTUALLY AND IN TERMS OF THE WAY THIS EMBASSY THINKS
AND PERFORMS.
EAGLEBURGER

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Message Attributes

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